

24 December 2020

OVERVIEW AND SCRUTINY COMMITTEE 2

Overview and scrutiny of:
Economy; Business and Tourism; Planning
Corporate Resources; Sport, Recreation and Culture

A meeting of the **Overview and Scrutiny Committee 2** will be held on **Tuesday, 12th January, 2021 at 2.30 pm**. This will be a virtual meeting and you can observe the meeting [via our Youtube Page](#).

PHIL SHEARS
Managing Director

Membership:

Councillors Bullivant (Chair), Swain (Vice-Chair), Daws, Austen, D Cox, Evans, Hayes, G Hook, Morgan, Nuttall, Parker-Khan, L Petherick and Tume

Please Note: The meeting will be live streamed with the exception where there are confidential or exempt items, which may need to be considered in the absence of the media and public.

AGENDA

1. **Minutes** (Pages 3 - 6)
To approve the Minutes of the meeting held on 11 December 2020.
2. **Declaration of Interest**
3. **Public Questions (if any)**
4. **Councillor Questions (if any)**
5. **Executive Forward Plan**

To note forthcoming decisions anticipated to be made the Executive over the next 12 months. The Executive Forward plan can be found [here](#)

6. **Work Programme** (Pages 7 - 12)
7. **Executive Member presentation Councillor Keeling Corporate Resources**
8. **Budget Initial Financial Plan Proposals 2021/22 TO 2023/24** (Pages 13 - 52)
To consider the report attached.
9. **BAME Notice of Motion** (Pages 53 - 60)
To consider the report attached.
10. **Employment Sites Review Group**
To receive an update from Councillor Bullivant
11. **Covid 19 Community Impact Review Group**
To receive an update from the Members of the Review Group.

If you would like this information in another format, please telephone 01626 361101 or e-mail info@teignbridge.gov.uk

OVERVIEW AND SCRUTINY COMMITTEE 2

FRIDAY, 11 DECEMBER 2020

Present:

Councillors Bullivant (Chair), Swain (Vice-Chair), D Cox, Evans, G Hook, Morgan, Parker-Khan and Tume

Members Attendance:

Councillors H Cox, Gribble, Jenks, Connett, Jeffries, Keeling, MacGregor and Taylor

Apologies:

Councillors Austen, Daws, Hayes, Nuttall and L Petherick

Officers in Attendance:

Neil Blaney, Head of Place & Commercial Services

Liz Gingell, Project Officer

Michelle Luscombe, Principal Policy Planner

Trish Corns, Democratic Services Officer

Christopher Morgan, Trainee Democratic Services Officer

20. MINUTES

The Minutes of the meeting held on 10 November 2020 were approved as a correct record and would be sign at the earliest convenience.

21. DECLARATION OF INTEREST

None.

22. PUBLIC QUESTIONS

None.

23. COUNCILLOR QUESTIONS

None.

24. WORK PROGRAMME

The Committee work programme as circulated with the agenda was noted.

25. EXECUTIVE FORWARD PLAN

The Executive Forward Plan was noted.

26. EXECUTIVE MEMBER FOR JOBS AND ECONOMY PRESENTATION

The Executive Member for Jobs and economy updated Members on the services under the remit of the portfolio.

The Executive Member paid tribute to staff proactively reacting since the Covid lockdown in supporting business and the community, particularly in the speed at which grant applications were processed.

Actions delivered or progressed on the Council's T10 projects included:

- **Going to Town and Investing in Prosperity**

Successful Future High Street Fund application; £9m bid for Market Hall, Queen St cycle improvements, decked car park; and Premier Inn in Teignmouth and Travelodge in Newton Abbot.

The Future High Street Fund is a significant bid for transformational improvements to Newton Abbot town center, for improvements to the market's quarter, Queen Street public realm, cycling and accessibility, and Cricketfield car park capacity increase.

Covid had delayed many projects and had significantly affected the economy, particularly the leisure centers and Newton Abbot Markets.

Unemployment had risen particularly for the 16 to 24 year olds, which was above the national average for Teignbridge. The effect on the economy had particularly affected the accommodation and food services, which was a national trend.

The Economic Development team were looking to take on a Kickstarter to assist with tourism and town center based projects, including setting up the Coastal Contribution scheme. The Coastal Contribution was a proposed visitor donation scheme, asking paying guests at participating accommodation providers (within one mile off the Teignbridge coast) to voluntarily pay £1 per room per night, capped at £3. The funds raised would be used to pay for conservation and tourism related projects for the coastal areas of Teignbridge. Feedback had been positive. The Kickstarter would be in place from March to August 2021, after which it was hoped the businesses themselves would manage most of the scheme with support from the Council.

- **Great Places to Live and Work**

Current projects included moving towards electric vehicles, supporting businesses and communities to encourage carbon emission reductions, and working in partnership with parishes and towns to ensure car parks were used to potential.

Successes for the car parks service included: an increase in the amount of customers using cashless parking payments; going live on a new parking management system, new machines purchased to replace existing stock; and 4 new car parks (3 pay and display and 1 reserved car park).

The Council was successful in working with businesses, delivering Covid grant scheme; had excellent connections with local businesses; and staff with expertise and knowledge. The Council was continuing to financially support businesses through the deployment of national grant schemes, from which 661 local businesses had benefitted. The Council was now delivering the Winter £5 million Programme of Local Restriction Support Grants and Additional Restrictions Grants, and working with community and business organisations to develop longer term plans for economic recovery.

In response to questions from the Committee: it was noted that the Car Park Review Group was meeting regularly to progress improvements, and would be reporting progress to the Committee; and the Leader advised he would approach Devon County Council regarding the school holiday hunger voucher scheme to extend the places the vouchers could be redeemed to include local shops and businesses.

The full presentation can be seen at
<https://www.youtube.com/watch?v=E109IUUY-JI>

27. COUNCIL STRATEGY PERFORMANCE MONITORING Q2

The Committee referred to the agenda report which gave an update on the delivery of the Council Strategy 2020-2030, and an overview of performance for the Teignbridge Ten Programmes for quarter 2, 1 July to 31 September 2020. It provided the detailed performance information used to track its delivery, and advised Members where performance was not on track.

The Leader advised that Council resources were continuing to be directed to respond to the impact of the Covid situation which disappointingly had resulted on some projects underperforming or being on hold, such as the refurbishment of the leisure centres and investment in open spaces. This was also the case with the impact on the community, and the local and national economy which had effected some performance indicators.

In regard to improvement to broadband provision, this had also been delayed due to Covid, however this was being progressed and the County representative from Connecting Devon and Somerset would be updating Members in the New Year and how the investment from the Council was progressing improvements. The improvements would focus on both domestic and business premises. Connection was important for premises across the district particularly now that many residents were working from home, and the potential for rural isolation.

Regarding open spaces on development sites, concern was raised that these areas were passed from the developers to management companies which may not be providing an efficient and cost effective service to residents. This would be investigated by the Executive Member and officers and further information provided to Councillors.

Concerns relating to dog faeces in public spaces were raised. It was noted that this had been recently discussed by the PSPO (control of dogs) review group. A report of the review group would be considered by the Overview and Scrutiny 1 Committee on 22 December, 2020 and which included a recommendation regarding that a publicity/awareness campaign to improve the situation.

RESOLVED

The report and actions being taken be noted.

28. FUTURE STRATEGIC PLANNING WORKING WITH EXETER CITY COUNCIL, EAST DEVON DISTRICT COUNCIL, MID DEVON DISTRICT COUNCIL AND DEVON COUNTY COUNCIL

The Executive Member for Planning, Councillor Taylor presented the report circulated with the agenda. The report provided further information on the 3 November 2020 Executive report which presented options for alternative joint strategic planning approaches in light of the recommendation to withdraw from the Greater Exeter Strategic Plan (GESP) project. The Executive report recommended that joint strategic planning should continue in the form of a non-statutory joint plan prepared by the four authorities of East Devon, Exeter, Mid Devon and Teignbridge Councils, in partnership with Devon County Council.

It was confirmed that all Councils recognised the benefits of partnership working, and were seeking approval to progress in principle the production of a joint non-statutory plan

It was proposed and seconded that the decision of the Executive on 3 November 2020 be supported.

A roll call was taken and the proposal was carried unanimously.

RECOMMENDED

Council be advised that this committee supports the Executive's recommendation of 3 November 2020:

To support in principle the production of a joint non-statutory plan, to include joint strategy and infrastructure matters, with East Devon, Exeter and Mid-Devon Councils, and in partnership with Devon County Council is approved. This will be subject to agreement of details of the scope of the plan, a timetable for its production, the resources required, and governance arrangements to be agreed at a later date.

CLLR P BULLIVANT
Chairman

**PROPOSAL FORM FOR ITEMS FOR
FOR CONSIDERATION BY
OVERVIEW & SCRUTINY**

Submitted by:

Item for Consideration:

Expected outcome i.e. new policy, new action, new partnership, review and/or scrutinise the performance of other public bodies or of the Council in relation to its policy objectives, performance targets and/or particular service areas:

Priority for matter to be considered:

High (up to 3 months) Medium (3-6 months) Low (over 9 months).

Basis on which priority has been set

The suggested item should be included in future programme(s) because: (please tick as appropriate)

- (a) It is a district level function over which the district has some control
- (b) It is a recently introduced policy, service area of activity which would be timely to review.
- (c) It is a policy which has been running for some time and is due for review
- (d) It is a major proposal for change
- (e) It is an issue raised via complaints received
- (f) It is an area of public concern
- (g) It is an area of poor performance
- (h) It would be of benefit to residents of the district

(i) Which of the Council's objectives does the issue address?

(j) Is there a deadline for the Council to make a decision? (If so, when and why?)

Members are requested to provide information on the following:-

(k) What do you wish to achieve from the review?

(l) Are the desired outcomes likely to be achievable?

(m) Will it change/increase efficiency and cost effectiveness?

Additional information – an explanatory sentence or paragraph to be provided below to support each box which has been ticked.

Please return completed form to Democratic Services Department.

OVERVIEW & SCRUTINY COMMITTEE (2) WORK PROGRAMME 2020 – 2021

Economy, Business and Tourism; Planning; Corporate Resources; Sport, Recreation and Culture

Chair - Cllr Bullivant
Vice Chair - Cllr Swain

Portfolio Holders
Corporate Resources (Cllr Keeling)
Planning (Cllr Taylor)
Jobs & Economy (Cllr Jeffries)
Sport, Recreation & Culture (Cllr MacGregor)

The Overview and Scrutiny Committee Work Programme details the planning activity to be undertaken over the coming months.

The dates are indicative of when the Committee will review the items. It is a flexible programme however and it is possible that items may need to be rescheduled and new items added with new issues and priorities.

Standing item

South and East Devon Habitat Regulations Executive Committee

12 January 2021 2.30pm	Report	Lead Officer / Next Steps
Final Report deadline- 16 Dec		
Executive Member Presentation	Presentation	Councillor Keeling Corporate Resources
Budget (OS2 invited to OS1 10am for update and ask questions)	Report	Chief Finance Officer EM Cllr Keeling
Covid-19 Community Impact Review Group	Update	Review Group Members Covid Recovery Project Officer
BAME Review Group	Report	Review Group Members Head of Community Services and Improvement
Employment Sites RG	Update	Cllr Bullivant & Review Group Members Head of Place & Commercial Services

9 February 2021 2.30pm	Report	Lead Officer / Next Steps
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Deadline for final reports 22 January		
Executive Member Presentation	Presentations	Councillor Taylor – Plannig
Budget	Report	Chief Finance Officer EM Cllr Keeling
Council Strategy Performance Monitoring Q3	Report	Project Manager, BID EM Cllr A Connett Executive Members
Connecting Devon and Somerset Scheme.	Report/ Presentation	Head of Place & Commercial Services /Matt Barrow DCC (Members to be invtd to OS1 at 10am for update)

9 March 2021 10am	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Councillor MacGregor (Sport, Recreation and Culture)

11 May 2021 10am	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Cllr Jeffries

13 July 2021	Report	Lead Officer / Next Steps
Executive Member Presentation	Presentations	Councillor Keeling
Council Strategy Performance Monitoring Q4	Report	Project Manager, BID EM Cllr A Connett Executive Members

Task & Finish Groups

Group		Lead Officer
COVID 19 Community Impact		Head of Community Services and Improvement
Cultural Quarter		Head of Place & Commercial Services
Employment sites		Head of Place & Commercial Services
Car Parks		Head of Place & Commercial Services
BAME	Joint with OS(1)	Head of Community Services and Improvement

Items to be scheduled

Leisure in the Digital Age	Presentation	Leisure Manager
Update on Council Tax Reduction Scheme	Report	Revenue Benefits & Fraud Manager
Affordable Housing Supplementary Planning Document and Starter Homes	Report	Principal Planner, Spatial Planning
Leisure Centre refurbishment	Report	Head of Operations Leisure Manager

Past Meetings

22 September 2020	Report
Portfolio Holder Presentation	
Notice of Motion from Council 28 July 2020 Black Lives Matter	
Rising Sea Levels (members of O & S (1) invited and can ask questions)	Report /presentation
Council Strategy performance Monitoring Q1	Report

10 November 2020 10am	Report
Executive Member Presentation	Presentations
COVID-19 Review Group	Update
Cultural Quarter RG	Update
Employment Sites RG	Update

11 December 2020 10am	Report
Executive Member Presentation	Presentation
GESP (OS1 Members to be invited to attend for this item)	Report
Council Strategy performance Monitoring Q2	Report

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TEIGNBRIDGE DISTRICT COUNCIL

OVERVIEW & SCRUTINY 1 & 2

12 JANUARY 2021

Report Title	INITIAL FINANCIAL PLAN PROPOSALS 2021/22 TO 2023/24
Purpose of Report	To consider the initial financial plan proposals 2021/22 to 2023/24 to be published for comments over the next six weeks
Recommendation(s)	The Committee is recommended to resolve: That the Overview and Scrutiny Committee recommends that Council resolves to approve the council tax base of 48,410 for 2021/22 as set out in appendix 2 attached

Financial Implications	The financial implications are contained throughout the Executive report attached. The main purpose being to formulate the initial budget proposals for both revenue and capital budgets and medium term financial plan covering the years 2020/21 to 2023/24. Martin Flitcroft – Chief Finance Officer Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk
Legal Implications	The Executive is required under the budget and policy framework procedure rules in the constitution (section 7 (a) and 7 (b)) to agree and recommend a budget to Council each year. See section 9 of the attached report. Karen Trickey – Solicitor to the Council Tel: 01626 215119 Email: Karen.trickey@teignbridge.gov.uk
Risk Assessment	The risks involved in not setting a balanced budget are highlighted throughout the attached report. The major risks are in 3.9, 4.13, 4.15 and 4.26 with reference to uncertainties as income projections as a result of Covid 19, future funding – particularly business rates retention and New Homes Bonus and an alternative funding stream to replace New Homes Bonus if and when this is scrapped. A programme of identifying savings or increased income is required to meet the budget gap in 2022/23 and future years thereafter if additional funding is not provided from Government. Martin Flitcroft – Chief Finance Officer Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk
Environmental/ Climate Change Implications	The revenue budget supports the funding of a Climate Change Officer and associated budget and capital projects are highlighted which contribute towards our climate change objectives in the capital programme appendix 6. David Eaton – Environmental Protection Manager Tel: 01626 215064 Email: david.eaton@teignbridge.gov.uk
Report Author	Martin Flitcroft – Chief Finance Officer Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk
Executive Member	Councillor Richard Keeling – Executive Member for Corporate Resources
Appendices	Executive report 5 January 2021 and associated appendices
Part I or II	Part I

Background Papers	Budget and settlement files The Constitution
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1. PURPOSE

- 1.1** To consider the draft budget proposals as appended, to be considered by the Executive on 5 January 2021.
- 1.2** To consider the Executive's recommendations to Council in relation to the draft budget proposals, which will be reported at the Overview and Scrutiny Committee on 12 January 2021.
- 1.3** The report and appendices to be considered by the Executive on 5 January 2021 are appended for ease of reference. Members are asked to refer to these papers for all background information.

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TEIGNBRIDGE DISTRICT COUNCIL

EXECUTIVE

5 JANUARY 2021

Report Title	INITIAL FINANCIAL PLAN PROPOSALS 2021/22 TO 2023/24
Purpose of Report	To consider the initial financial plan proposals 2021/22 to 2023/24 to be published for comments over the next six weeks
Recommendation(s)	<p>The Executive Committee is recommended to resolve:</p> <p>(1) That comments be invited on these budget proposals</p> <p>The Executive Committee recommends that Council resolves:</p> <p>(1) To approve the council tax base of 48,410 for 2021/22 at appendix 2.</p>

Financial Implications	<p>The financial implications are contained throughout the report. The main purpose being to formulate the initial budget proposals for both revenue and capital budgets and medium term financial plan covering the years 2020/21 to 2023/24.</p> <p>Martin Flitcroft – Chief Finance Officer Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk</p>
Legal Implications	<p>The Executive is required under the budget and policy framework procedure rules in the constitution (section 7(a) and 7 (b)) to agree and recommend a budget to Council each year. See section 9 of the report.</p> <p>Karen Trickey – Solicitor to the Council Tel: 01626 215119 Email: Karen.trickey@teignbridge.gov.uk</p>
Risk Assessment	<p>The risks involved in not setting a balanced budget are highlighted throughout the report. The major risks are in 3.9, 4.13, 4.15 and 4.26 with reference to uncertainties as to income projections as a result of Covid 19, future funding – particularly business rates retention and New Homes Bonus and an alternative funding stream to replace New Homes Bonus if and when this is scrapped. A programme of identifying savings or increased income is required to meet the budget gaps in 2022/23 and future years thereafter if additional funding is not provided from Government.</p> <p>Martin Flitcroft – Chief Finance Officer Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk</p>
Environmental/ Climate Change Implications	<p>The revenue budget supports the funding of a Climate Change Officer and associated revenue budget and capital projects are highlighted which contribute towards our climate change objectives in appendix 6 – capital programme.</p> <p>David Eaton – Environmental Protection Manager Tel: 01626 215064 Email: david.eaton@teignbridge.gov.uk</p>
Report Author	<p>Martin Flitcroft – Chief Finance Officer Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk</p>
Executive Member	<p>Councillor Richard Keeling – Executive Member for Corporate Resources</p>
Appendices	<p>App 1 – Budget timetable 2021/22 App 2 – Recommended council tax base 2021/22 App 3 – Council tax calculator 2021/22 App 4 – Summary revenue plan 2020/21 onwards App 5 – Fees and charges summary App 6 – Capital programme</p>
Part I or II	<p>Part I</p>

1. PURPOSE

- 1.1** To consider the initial financial plan proposals 2021/22 to 2023/24 to be published for comments over the next six weeks.
- 1.2** These proposals include draft revenue and capital budgets for the three years 2021/22 to 2023/24. The main issues taken into account are:
- The level of council tax and the proposal to increase it by £5 or 2.85%.
 - Reducing central funding and the need to make ongoing efficiencies using invest to save where possible.
 - The ongoing impact of Covid 19 on income streams and potential Government funding.
 - Reacting to the climate change emergency by maintaining ongoing budgets for a climate change officer and associated spending in revenue and increased provision in the capital programme as per 5.5
 - Increased support for housing including the Teignbridge 100 (see 5.3) whilst backing business and bringing people and organisations together for local neighbourhood planning.
 - Infrastructure delivery plan investment funded by community infrastructure levy (CIL) and external sources where available; continuation of grant-funded South West Regional Coastal Monitoring Programme as per 5.6.
 - Town centre investment in infrastructure and employment.
 - Continued Enhanced Planning Enforcement funding
 - The level of reserves necessary for the council.
 - Estimated revenue budget gaps of £1.1 million in 2022/23 and £2.6 million in 2023/24 and action required to address this including further government funding/savings/investment/income generation.
- 1.3** To consider the proposed council tax base 2021/22 to recommend for Council approval on 14 January 2021 as shown at appendix 2.

2. SUMMARY

- 2.1** Recent budgets have taken account of reducing government grant over the period of the last comprehensive spending review. We have received the provisional local government finance settlement for 2021/22 which is a settlement for one year only due to the Covid 19 pandemic and uncertainties created. New Homes Bonus (NHB) is extended for one more year but with no legacy payments. Council tax thresholds are maintained at the higher of 2% or above £5 (see 4.5 for full explanation). An additional 'lower tier services grant' has been provided for 2021/22 amounting to £339,180. 100% business rates retention was promised in earlier consultations but with the transfer in of some funding obligations. Government may introduce 75% business rates

retention in 2022/23 – a year later than anticipated this time last year. We will continue to work as a Business rates pool with the rest of Devon. Receipt of revenue support grant ended in 2018/19 and new homes bonus legacy payments were reduced. The reduction was from 6 years to 5 years in 2017/18 and then to 4 years from 2018/19. An initial baseline reduction of 0.4% was also set for 2017/18 reducing the Bonus further. No further modifications were made in 2018/19, 2019/20, 2020/21 or proposed in 2021/22 following budget consultation and receipt of the provisional settlement. Government had indicated its intention to cease New Homes Bonus in future years. This funding has been extended for one more year (2021/22) with further consultation to take place next year about any future replacement. See also 4.15 below.

- 2.2** We have benefitted from previous savings plans and restructuring efficiencies are still producing cost reductions. This budget also benefits from the Strata partnership and savings made. We are in the sixth year of Business Efficiency Service Transition (BEST) 2020 review following Business Challenge in earlier years. As part of the recovery plan this process is being and refined and relabeled 'Better 2022'.
- 2.3** The economy continues to be turbulent due to Covid 19 and the uncertainties continue about future demand and outcomes as we leave the European Union. Teignbridge has seen significant losses in income this year – in fees and charges – in particular leisure and car parking, rental income has also seen a severe reduction and losses are anticipated in council tax and business rates.
- 2.4** General increases in most off street parking charges are proposed to cover inflation and in particular the continuing higher business rates from the revaluation which mainly falls on car parking (see also 4.3 below).
- 2.5** Business rates were revalued nationally and became effective from 1 April 2017. Rates have generally gone down in the South West although Teignbridge properties have gone up. There is transitional relief so that reductions and increases will take five years to work through. Our on-going investment in Newton Abbot will enhance its vitality and viability and improve access to and within the town centre.
- 2.6** The capital programme to 2023/24 includes infrastructure delivery plan projects funded by CIL and external sources where available. The investment in housing continues including a significant new provision for social and affordable housing (The Teignbridge 100) and investment in efficient heating systems. There are increased provisions for spending on climate related schemes, including a proposal to proceed with carbon reduction measures at leisure sites subject to a successful grant bid. The main aim is to reduce our impact on climate change and become carbon neutral, create more affordable homes and jobs. Significant provisions have also been included for town centre investment, including the Future High Streets Fund bid, and employment infrastructure to help stimulate growth in the local economy and ensure it is an attractive and well-connected environment for local businesses.

Prudential borrowing supports a number of projects where a good return on capital can be demonstrated. The South West Regional Coastal Monitoring Programme continues with a new 6-year phase, fully funded from Environment Agency grant.

3. BACKGROUND

- 3.1 The budget and policy framework procedure rules in the Constitution set out the process for developing annual budgets and their approval by Council. Thus there is a budget timetable in the Executive forward plan which includes Overview and Scrutiny consideration of the financial plan proposals. The detailed **timetable** is shown at **appendix 1**. The Council is responsible for the adoption of its budget including approving the appropriate level of council tax.
- 3.2 Previous budgets took account of reductions in government grant. An ambitious programme of **savings** was identified reducing costs and increasing income. **Revenue support grant** was cut by £1.0 million in 2015/16, just under an additional £0.9 million in 2016/17 and a further reduction of £0.75 million in 2017/18. In 2018/19 the reduction was just under £0.5 million leaving revenue support grant at just under £0.4 million. We have received nothing in 2019/20 and thereafter.
- 3.3 The impact of Covid 19 resulted in a significant budget gap arising in 2020/21 and a **savings** exercise was undertaken to deliver in year savings of just over £2 million. These savings which have been incorporated into these budget proposals have also been assessed for future years and included where applicable. They include elimination of revenue contributions to capital, ceasing provision of the rural skip service, reduction in budgets for repairs and maintenance, training, car mileage and allowances, staff savings through restructures and voluntary redundancy and additional income. It is proposed to suspend Rural Aid during the Covid 19 crisis in the current year and for 2021/22. Covid 19 is likely to continue to impact on income in 2021/22 and beyond. The Government will provide support for losses from sales, fees and charges for the first three months of 2021/22 and a further tranche of general grant funding. Capital schemes providing positive net income have also been reflected within the medium term financial plan. This budget also gains from the Strata partnership savings.
- 3.4 The sixth year of **Business Efficiency Service Transition (BEST) 2020** has built on the Business Challenge process in the last five years. This process is being rebranded as **Better 2022** as part of the recovery plan work in response to the pandemic. Options for continuing to reduce budgets have been or are being evaluated and also the pressures or investment that might require those savings. Those savings that can be made have been built into the budgetary figures. Teignbridge is also working with partners on the Heart of the South West devolution proposals and more locally re. Innovation Exeter in the Greater Exeter/Greater Devon partnership.
- 3.5 We recently updated our ten year Strategy to take us to 2030. This sets the tone for contributing to civic life and ensuring public services focus on 'place

and person' while remaining accountable, fair and value for money. At the heart are the Teignbridge Ten overarching projects that guide our activities, where we focus our resources and how we shape services to deliver real progress for the district.

- 3.6** The council tax support scheme is proposed to be amended slightly to ensure claimants are protected from any adverse impacts to the Council Tax Reduction scheme entitlement arising from the measures introduced by the Government to support claimants through the Covid 19 crisis. The proposed amendment does not introduce any additional cost into the scheme as it preserves entitlement at original levels. A budget survey is planned which will be put on the website and publicised to encourage feedback. In particular it will be brought to the attention of **businesses**, the residents' panel and Teignbridge relationship groups.
- 3.7** The current council tax for Teignbridge is £175.17 per year for an average band D property. The 2020/21 **tax base** or effective number of properties for calculating council tax income is 49,714. Thus current year council tax income for the district is estimated at £8.7 million as shown in **appendix 2 - the recommended council tax base 2021/22**. A table of values for various increases in council tax is shown at **appendix 3 - the council tax calculator**.
- 3.8** Of the current total average annual £2,000.95 council tax collected per property, Teignbridge keeps 9% or just over £3.36 per week for its services. 72% goes to County, 11% to the Police, 4% to the Fire Authority and 4% to parishes and towns for their local precepts.
- 3.9** Significant government funding and cost changes affecting us for current and future years are as follows:

A 6.2% increase in the statutory National Living Wage from £8.21 to £8.72 this year and broad proposals for this to continue to increase in future years (this is being monitored in light of the Covid 19 impacts on the labour market and will increase to £8.91 from April 2021);

Pay increases for current and future years. A one year deal to employees as tabled by the National Employers for Local Government Services for 2020/21 was agreed. A flat rate increase for all grades of 2.75%. This approved deal is built into the current years salary budgets. There is no agreed increase for next year however an assumption of 1.5% for next year and thereafter has been built into the initial financial plan proposals based upon the public sector 'pay freeze' offering at least £250 for workers earning less than £24,000 and future increments.

The actuarial valuation of the Devon pension fund for 31 March 2019 required increased employers contributions from the Employer over the next three years. We reduced this cost by upfront payments;

The continuing consultation on reforms to New Homes Bonus paying only legacy payments reducing receipts and the proposal to potentially cease New Homes Bonus after 2021/22 and replace with an alternative source of housing funding and what that level of funding will be going forward;

The outcome of consultation on the move to 75% business rates retention but with the transfer in of some funding responsibilities.

A delayed reset of the baselines for the business rates retention scheme in 2022/23 and the impact on the business rates retained for 2022/23 and thereafter.

Additional staffing, leasing and running costs to maintain delivery of the refuse and recycling service and for the additional dwellings being built and in occupation.

Other budget pressures anticipated and included are for ash die back costs, reduced income streams from Covid 19 restrictions and general activity levels. A covid contingency has been included to cover these impacts which will be partly met by the continuance of the income compensation scheme by Government for April to June 2021. There is also the promise of a further tranche of general funding and any other gap can be met by use of earmarked reserves (with any additional shortfall in year being investigated and further savings being made in year).

- 3.10** The Executive has had three **monitoring** reports this financial year on 21 July, 8 September, and 3 November 2020. These have updated current year budgets and also future year forecasts. The provisional local government settlement has now been received.

4. REVENUE FINANCIAL PLAN

- 4.1** **Appendix 4** to this report is the draft budget scenario for the next three years. The effects of budget variations in 2020/21 already approved by Executive and Full Council are included. Future savings expected from the Strata partnership have been fed into the plan. The increasing cost reductions from the in year savings exercise are included.
- 4.2** Proposed **fees and charges** draft income totals for each service are shown at **appendix 5**. An increase of £203,000 in income is anticipated for next year compared to this years base budget. Detailed recommended fees and charges will be available on the website early in January via the members' newsletter. There are general changes for most charges with some areas being altered to reflect better alignment to cost recovery and/or comparable charges/market rates elsewhere. Charges at Newton Abbot indoor and outdoor market have been frozen after having been reduced in last years budget setting. Income as shown ignores any further impacts of Covid 19 in 2021/22.
- 4.3** Car parking charges are proposed to increase to give extra gross income of £94,000 (before deduction of any Covid provision) from the 2020/21 base budget which equates to an increase of just over 2%. This will help towards inflation, increases in card payment charges and rates increases arising from the revaluations that mostly affects car parks. The main changes have been to increase charges generally across the majority of car parks including permits and some extension to winter charges and introduction of charges in some free car parks.

- 4.4** The successful opt in green waste subscription has seen an increase in customers over the past year. The charge has not been increased for two years and it is proposed to increase the fee to £45 in 2021/22. The fee continues to be below the national average.
- 4.5** The **Localism Act** introduced the power for the Secretary of State to set principles each year under which council tax increases are determined as excessive. This can apply to Teignbridge, County, Fire, Police, or towns and parishes. For the current year limits are to continue to be set for all but towns and parishes with a referendum being triggered if districts had an increase of 2% and above, AND above £5.
- 4.6** In all such cases Teignbridge has to make the arrangements to hold a **local referendum** for residents. Costs can be recovered from the relevant precepting authority. The Government expects town and parish councils to demonstrate restraint when setting precept increases. They will be looking for clear evidence of how the sector is responding to this challenge, mitigating increases by the use of reserves where they are not earmarked for other purposes or for 'invest to save' projects which will lower ongoing costs. Any controls for town and parish councils are likely to continue to be deferred subject to these conditions being adhered to.
- 4.7** The extra income from any increase in **council tax** is shown at **appendix 3** and this additional amount would be recurring in future years. The proposal is to increase council tax in Teignbridge by 2.85% or £5 to £180.17. This is the annual charge for an average band D property and the increase equates to less than 10p a week. A £5 increase has also been assumed for 2022/23 and 2023/24.
- 4.8** Council tax **freeze grants** have ceased with the last one being received in 2015/16. This was equivalent to a 1% increase in council tax but assumed no council tax support reduction so amounted to £78,000.
- 4.9** **Settlement funding** of business rates retention baseline to the Council from Government is £3.4 million for the current year.
- 4.10** We had a **four year funding deal** which ended in 2019/20 and a one year settlement for 2020/21. We have received a further one year settlement for 2021/22 and the figures are shown in the table below:

	2017/18	2018/19	2019/20	2020/21	2021/22
	£million	£million	£million	£million	£million
Revenue support grant	0.847	0.000	0.000	0.000	0.000
Rates baseline funding	3.169	3.685	3.339	3.394	3.394
New homes bonus	3.436	2.917	2.614	2.244	1.485
Main grant	7.452	6.602	5.953	5.638	4.879

Cash reduction in year		-0.850	-0.649	-0.315	-0.759
Percentage reduction in year		-11%	-10%	-5%	-13%

The table shows the cash reductions of £0.9 million in 2018/19, £0.6 million in 2019/20, £0.3 million in 2020/21 and £0.8 million in 2021/22. Percentage reductions are 35% in total over the four years. Main grant funding had reduced by one third by 2019/20 when compared to 2013/14 when rates retention and council tax support started and continues to drop. Revenue support grant has also reduced from £4.5 million to zero over the same period to 2019/20. Uncertainty exists for 2022/23 when the delayed proposed reset of the baseline is likely to occur, reducing gains established from growth and altering business rates retention to 75%.

- 4.11** The **business rates retention** 50% funding system started on 1 April 2013. Rules for charging and rateable values are still set nationally by Government and the Valuation Office respectively. The system includes top ups, tariffs, levies and safety nets. The latter is to protect income to some extent within overall reducing national funding levels. The system is more complicated as Government has introduced small and rural business rates relief. The cost of this through loss of rates retention income to Teignbridge is generally covered by separate specific grant.
- 4.12** Within Devon it has been beneficial for authorities to form a **rates pool** to avoid any payment of levy from Devon to the Government. With historic assumptions of moderate business growth in the area significant savings have been achieved increasing over the years. The pool also spreads the risk of any business downturn in an authority over all members of the pool and encourages economic prosperity across authority boundaries. The Devon pool became a 100% business rate pilot for 2018/19 following its successful submission and reverted back to a rates pool in 2019/20 and 2020/21 as our bid to be a pilot in that year was unsuccessful. It is anticipated that whilst business rates income may decline going forward the benefits of being in a pool for 2021/22 still exist and so an application for this has been submitted.
- 4.13** Teignbridge's position is better than the rates baseline because of estimated growth in business rates. We have also gained from pooling and this has been shown together with previous growth in the revenue summary as estimated rates retention and pooling gain. 100% rates retention was originally promised by 2020 but with the transfer in of some funding responsibilities and the share of the total for districts could be reduced. Levies will cease but there may still be some opportunity for pooling of risk. Negotiations to exit the European Union and now Covid 19 appear to have delayed the roll out of any eventual 100% business rates retention and a reset of baselines in 2021/22 which has now been postponed to 2022/23 will have a negative impact on funding levels. The provisional settlement now suggests that 75% business rates retention may be introduced in 2022/23.

- 4.14 New homes bonus** is also part of core funding and is top sliced from settlement grant. It is based on additional property brought into occupation in the previous year with a higher amount for affordable housing. Teignbridge is receiving £1.5 million for 2021/22. Estimates of NHB were based on 620 homes per annum as in the local plan with each new year giving four years of grant. The Government no longer pays any new legacy payments in future years.
- 4.15** Government reformed the new homes bonus reducing the length of payments from 6 years to 4 years. Since these original reforms payments have reduced further by elimination of any legacy payments and funding is for one year only. Government had intimated that it will cease New Homes Bonus after 2020/21 and replace with an alternative source of Housing funding. The spending review has allowed New Homes Bonus for one further year in 2021/22 and to review and cease this funding in future years. No details are available to clarify what this will mean in terms of future funding and whether it will provide similar funding levels to that received under New Homes Bonus. Government had allowed it freedom to change the baseline for 2021/22 however in the provisional settlement this will be left unaltered at 0.4%.
- 4.16** Council tax benefit was replaced by **council tax support** from 1 April 2013. As the support reduces the tax base there is less council tax income for county, fire, police, and towns & parishes. The cost was around 90% funded by government grant initially but then transferred into main grant and not identified separately. The 10% shortfall was covered at Teignbridge, in the first year by one minor change to benefit, technical reforms, and use of transitional grant.
- 4.17** For 2014/15 two minor changes to compensate for the loss of transitional grant were consulted on and introduced. The majority of taxpayers adapted well to these changes, collection has been maintained and spend on council tax support itself continues to go down. There were further changes to the scheme applicable from 1 April 2017. No changes were made for 2018/19 or 2019/20. In 2020/21 the changes moved us to an income banded scheme due to the existing scheme not being compatible with the roll out of Universal Credit and with the aim to simplify administration and support the most vulnerable. In 2021/22 the minor change proposed is to ensure claimants are protected from any adverse impacts to the Council tax reduction scheme arising from measures introduced by the Government to support claimants through the Covid 19 crisis and ensures no additional cost to the scheme, preserving entitlement at original levels.
- 4.18** Teignbridge currently receives £305,000 for administering **housing benefit** and £139,000 for council tax support. **Universal Credit** started for Teignbridge from 9 November 2015 for new single job seekers and we went live with the full service in September 2018. There has been specific help from the department for work and pensions in connection with the transition but the current funding agreement ended in 2017. The main grant funding has been assumed to continue in future years.

- 4.19** The statutory minimum **National Living Wage** increased by 6.2% to £8.72 from 1 April 2020 and increases to £8.91 in April 2021. The impact of the increased national living wage through the pay award which also addresses differentials in the pay spine has had significant cost implications in 2019/20 and extended into subsequent years of the current financial plan. Continued exploration of apprenticeships and training will be encouraged to utilize available apprenticeship levy funding.
- 4.20** The **actuarial valuation** of the **Devon pension fund** effective from 1 April 2020 set Teignbridge contributions for future years. These were made up of a basic amount which has increased from 14.6% to 16.6% for future service accrual plus an increasing cash sum to reduce the past service deficit. The amended cash sum payment started in 2020/21 at £1,254,000 increasing to £1,347,000 for 2022/23. We agreed to pay the past deficit contributions upfront to obtain a significant discount of 4.5% and this is built into the initial budget proposals.
- 4.21** **Investment income** remains low. Base rate was reduced to 0.10% on 19th March 2020 as part of the measures taken by the Bank of England (BOE) to support the economy during the Covid 19 pandemic. It has remained steady since. At its latest meeting in November, the BOE monetary policy committee voted unanimously to maintain base rate at 0.10% and also increase quantitative easing. While the impacts of Covid 19 and a possible hard Brexit are expected to weigh on the economy in early 2021, some degree of recovery is anticipated by the end of the year. The Bank of England commented that the outlook for the economy remains unusually uncertain. No change to base rate is anticipated in the near term. Forecast investment income for the current year is £15,230 with an average daily lend of £18.5 million to the end of November 2020.

The amount available for investment is forecast to reduce over the next year, mainly due to several large capital schemes getting underway. Over the last year, the Council has made use of its internal balances to rule out the need for external borrowing. With an underlying need to borrow (Capital Financing Requirement) of £20 million at the beginning of 2020/21 (estimated to be £22 million by the end of the year) and using the average Public Works Loans Board (PWL) 10-year annuity rate of 1.96%, this represents interest saved of around £392,000. It is anticipated that the internal balances available in 2021/22 will be lower due to the budget measures being taken to make required savings. It is anticipated there will be a net interest cost of £35,000, rising to around £200,000 in 2022/23 and £280,000 in 2023/24 as further capital projects are financed with borrowing. The PWLB have recently reduced their borrowing rates by 1% subject to loans not being used to finance schemes which are primarily for financial yield.

- 4.22** The latest professional guidance on **reserves** issued in November 2008 recommends a working balance to help cushion the impact of uneven cash flows and avoid unnecessary temporary borrowing and a contingency to

cushion the impact of unexpected events or emergencies. Earmarked reserves can also be built up to meet known or predicted requirements. Teignbridge operates with a low level of reserves compared to many districts and will look to utilize these (in particular earmarked reserves) to balance any funding gaps in the medium term financial plan as appropriate.

- 4.23** Our main contingent liability was settled seven years ago and provision has been made for other smaller potential liabilities. The current funding regime including rates retention, new homes bonus and council tax support carries a risk for us of likely more volatility in resources. This will increase as we move towards likely 75% rates retention. We are more reliant on income generated from our own fees and charges as government funding reduces and the significant reduction in income in 2020/21 due to Covid 19 has created significant uncertainty on likely income receivable for the foreseeable future.
- 4.24** The Audit Commission December 2012 report 'Striking a balance' stated that reserves are an essential part of good financial management. They help councils cope with unpredictable financial pressures and plan for their future spending commitments. The proposed budget recommends general reserves to stay constant at just under £2 million being 12.4% of the net revenue budget in 2020/21 and 13.0% in 2021/22. This equates to 14.1% and 13.7% in later years. General reserves are held to accommodate continuing future uncertainties and increasing reliance on generating our own income.
- 4.25** Historically the **Executive** has **authority** to exceed the approved overall revenue budget by up to £100,000 from general reserves to meet unexpected expenditure within the year. The aim is to replenish the reserves in the same year by making compensating savings as soon as possible. It is recommended to maintain this allowance at £100,000 for future years. All other decisions with regard to budgetary change will be approved by reference to virement rules in the financial instructions.
- 4.26** In conclusion these budget proposals show how Teignbridge can start to prepare for the grant reductions, anticipated funding regime and losses in income due to Covid 19 by continuing to make savings and generate income. **The revenue budget is partly funded over the medium term by savings found, additional income and use of earmarked reserves built up to cover anticipated future reductions in funding however significant work is still required to identify the significant budget gaps which are in 2022/23 and 2023/24 as shown in appendix 4 (line 25) as just over £1.1 million in 2022/23 and £2.6 million in 2023/24 together with further savings to be found to meet aspirations to bolster the capital programme in future years as contributions to capital have been reduced to zero to support the revenue budget and ideally should be reestablished at around £0.5 million per annum initially.** There may be a bigger budget gap if the alternative housing funding is not forthcoming or lower than the assumptions made. **The Chief Finance Officer (CFO) has a statutory duty to balance the budget each year and if this is not achievable at some point in the future it may be necessary for the CFO to issue a s114 notice.** Some support for Covid 19 losses has been provided

by Government for sales, fees and charges in the first 3 months of 2021/22 and further conversations/lobbying to Government will continue to request funding for other streams of income and the likelihood that the impacts of Covid 19 through operating restrictions and demand will continue throughout 2021/22 and thereafter. In the mean time we have made a provision for Covid 19 losses that may arise. Right to buy receipts cease after 2024 increasing funding pressures on the capital programme. Exploration of suggestions from the BEST2020 process (now rebranded as 'Better 2022') and service plan reviews have been incorporated into future budgets. Further suggestions will be worked up and costed to deliver savings to move towards balancing future budget years from 2022/23 alongside the ongoing investigation into commercial investment opportunities, alternative service delivery plans and review of our existing assets and their use. The use/closure of relevant assets and operations going forward will be monitored as part of the changing circumstances/restrictions caused by the impact of Covid 19. These ideas together with any other income generation opportunities should help to identify funds to re-introduce revenue contributions to the capital programme. Investigation of a possible Teignbridge lottery scheme will also be explored to assist local community good causes with grant funding alongside any crowd funding opportunities. At the same time general reserves are anticipated to be around 13.0% of the budget at the end of 2021/22 which is equivalent to just under £2.0 million. However there is much uncertainty over the move to 75% and potentially an eventual 100% business rates retention scheme with the higher risks that Teignbridge will face. The budget deficits for 2022/23 and 2023/24 increase substantially and Members will be updated on progress with funding reforms/further Government funding/savings/Covid recovery plans to determine whether the funding gap can be closed.

- 4.27** These proposals include a £5 increase in council tax next year and subsequent years and substantial capital investment over the next three years. They will be publicised and comments brought back to the Executive in February before making the final budget recommendation to Council for 22 February 2021.

5. CAPITAL PROGRAMME

- 5.1** The programme is partly funded by sales of assets. Community Infrastructure Levy, Section 106 and grant from the Housing Infrastructure Fund is anticipated to fund the infrastructure plan. Contributions from revenue have been eliminated. A review of suggestions from the BEST2020 process (now rebranded as 'Better 2022') may generate savings to support future revenue budget gaps and potentially re-introducing contributions to capital of £0.5 million per annum.
- 5.2** Government subsidy for housing disabled facilities grants through better care funding (received via Devon County Council) is assumed to continue at £1.0 million per annum. £1.0 million has been received in 2020/21, with the majority invested in grants towards the provision of disabled facilities and energy improvements. In addition, there is £2.1 million budgeted over the

remainder of 2020/21 and during 2021/22 towards Warm Homes Fund schemes, funded from a combination of £1.6 million of government grant, with £0.08 million capital receipts and £0.423 million borrowing.

- 5.3** A provision of £6.6 million has been made over three years for the first half of the Teignbridge 100 housing scheme for affordable and social housing. This is in accordance with the priority Actions outlined in the latest Council Strategy for delivering affordable and social housing, whether through direct delivery or working with developers and housing associations. This work has already commenced as the programme covers the previously approved capital schemes at Drake Road, East Street, and Sherborne House, Newton Abbot. The pipeline covers a range of urban and rural sites, including the Dartmoor National Park. Houses, apartments and bungalows are included and scheme sizes range from 2 to 30. The intention is to deliver a rented programme across urban and rural locations on Teignbridge land.

Figures and timing are currently indicative only and represent the initial estimate for the first 50% of the Teignbridge 100 projects less the amounts within that which relate to Sherborne House, East Street and Drake Road (already shown as separate projects). The aim is to deliver the full programme over time, with projects being brought forward for approval in due course. Construction costs are based on nationally described space standards for the area and the Royal Institution of Chartered Surveyors Building Cost Information Service (BCIS) rates for smaller schemes with an additional margin for enhanced carbon efficiency measures. Funding is assumed to be a combination of Homes England grant, capital receipts (including right to buy receipts estimated at £0.45 million for 2020/21 and £0.6 million per annum thereafter, ceasing in 2024) section 106 for affordable housing and borrowing. Discussions continue with housing providers over the method of delivery and pipeline projects will be brought forward for approval in due course.

A shared equity scheme funded from £0.7 million of external planning contributions as approved at Full Council in November 2019 is also included.

- 5.4** The infrastructure delivery plan investment over the next few years contributes to:

- A new railway station at Marsh Barton for South West Exeter and Teignbridge residents' access to employment (£1.3 million by March 2021).
- Provision for improvements to the A382 of £5.1 million by 2022/23.
- £4.78 million budgeted towards Dawlish link road and bridge is funded from government grant. £1.25 million is being forward funded from internal borrowing, pending developer contributions in relation to the Houghton Barton link road.
- Provision for Education in SW Exeter and the wider Teignbridge area of £5 million over 3 years, funded from community infrastructure levy.
- Provision for further acquisition, instatement and endowment of green spaces (including contributions towards habitat mitigation

and wildlife) of £6.4 million over the remainder of 2020/21 and the next 3 years. This is funded from Housing Infrastructure funding via Devon County Council and developer contributions.

- Sports and leisure provision of £6.7 million over the remainder of 2020/21 and the next 3 years, including Decoy, the Den, other play area refurbishments and improvements to Bakers Park. Work continues on understanding the requirements to improve leisure provision post-Covid. Provisions are included for refurbishments at Broadmeadow sports centre and Dawlish leisure centre. These will be the subject of separate reports as business cases are developed.
- An initial £0.05 million of community infrastructure levy is budgeted towards South West Exeter District Heating, with a further £2 million anticipated to be loaned in 2025.
- Heart of Teignbridge, coastal and other cycle provision (£1.2 million over three years).

5.5 The Authority is engaged with a leisure energy specialist to develop a grant application under the Public Sector Decarbonisation Scheme covering Newton Abbot Leisure Centre, Broadmeadow Sports Centre and Teignmough Lido. If successful, up to £3 million of grant funding will be available to replace existing gas-fired heating systems with low-carbon air source heat pumps. Further provisions covered by the grant application will vary on a site-by-site basis but will broadly involve electricity system upgrades, air handling unit works, solar photovoltaics and energy management system upgrades. The grant application will be submitted in advance of the deadline on 11 January 2021 and will be reviewed by the awarding body on or by Friday 29 January 2021. It is proposed that subject to the current grant bid being successful, the Council proceeds with these measures.

A separate bid for grant funding under the Public Sector Decarbonisation Scheme is being pursued to cover the cost of replacing the Forde House gas boiler system. If successful, the grant will fund the installation of an air source heat pump and thermal building fabric improvements.

For projects not covered by grant funding, provisions have been made for significant investment in carbon reduction measures covering the Authority's Scope 1 & 2 carbon footprint. These provisions incorporate a total of £3.6 million from borrowing over three years and are yet to be finalised as part of the ongoing Carbon Action Plan, which is being developed by the Climate Change Officer. Likely provisions will target emissions arising from the Authority's vehicle fleet and top 15 sites by carbon emissions; provisions are likely to include: fleet electric vehicle charging infrastructure, fleet electric vehicles (additional estimated provision of £8.2 million under Waste Management – business case for electric vehicles will be considered as part of a procurement process), onsite renewable energy generation, renewable energy power purchase agreements, thermal fabric improvements and energy efficiency improvements.

- 5.6** The South West Regional Coastal Monitoring Programme (SWRCMP) is the largest of the National Coastal Monitoring Programmes in England , encompassing 2,450 km of coast between Portland Bill in Dorset and Beachley Point on the border with Wales. It is 100% funded by the Environment Agency. Since its inception in 2006 Teignbridge District Council have acted as the lead authority for the region. The Programme collects a multitude of coastal monitoring data, including topographic beach survey data, bathymetric data, LiDAR, aerial photography and habitat mapping and has a wave buoy and tide gauge network around the South West coast. From 2021 coastal asset data will also be collected and maintained. The data feeds into a long term dataset showing changes to the beaches and coastline of the South West. It ensures that all Coastal Protection Authorities have the evidence to better understand the processes affecting the coast ensuring that coastal defence schemes are designed based on reliable information. The Programme is just completing its 3rd phase and enters a new 6 year phase on 01 April 2021. The business case and funding has been approved by the Environment Agency but funding has not yet been allocated. If the Programme receives its full allocation it could be up to £9.5 million over the next 6 years, the first three of which are shown in the capital programme.
- 5.7** There is a £2 million provision for employment sites, funded from borrowing. It is anticipated this will be spent on schemes on council owned land, either to invest in new assets or to enhance and make best use of those already available. This will encourage new and existing businesses to set up, move in and stay in the area. The aim is to create better paid jobs and business expansion for a more resilient local economy. Where people can both work and spend leisure time locally, carbon emissions are also reduced. Individual projects will come back to committee as appropriate as business cases are developed.

6. COUNCIL TAX BASE 2021/22

- 6.1** The **council tax base** is the estimated number of band D equivalent properties in the district for next year less a small allowance for likely collection losses. The details are shown at section 1 of **appendix 2**. The council tax for each of District, County, Fire, Police and towns/parishes multiplied by the base gives the income or precept which the district pays to each authority. The District is responsible for collecting council tax.
- 6.2** The estimate for next year must be based on information available on the 30 November. It has to be approved by Council which is planned for 14 January 2021 and notified to the major preceptors - County, Fire and Police between 1 December 2020 and 31 January 2021. Similarly towns and parishes also need the base for their area to calculate their council tax from their precept.
- 6.3** The initial data is extracted from the council tax records. This includes the deduction for council tax support which reduces the base. Finally an estimate is made of the growth in the number of dwellings to 2021/22 based on recent history and this has been calculated at a net of 0% on the basis that additional

council tax support will eliminate any growth in dwellings. Thus a total of 49,651.3 is the estimated number of band D properties for next year.

- 6.4** A collection rate of 97.5% has been assumed giving 48,410 for 2021/22. For Teignbridge this base means that at the current council tax level of £175.17 just under £8.5 million of income would be generated next year. This is 2.6% or £228,000 less than in the current year. Estimated 2021/22 income for all preceptors is shown at **appendix 2**, section 2 based on the current council tax.
- 6.5** All the council tax income goes into a collection account from which the precepts are paid. As the income is estimated a surplus or deficit can arise which has to be notified and shared out between the District, County, Fire and Police. The district has to pay for any deficit or take any surplus relating to the towns and parishes. The aim is to minimise balances on the account.
- 6.6** Teignbridge has to estimate the surplus or deficit on the council tax collection fund on 15 January each year for the following budget year. A deficit of £2.5 million is currently estimated which has to be shared between the major preceptors in 2021/22 as per their current precepts. The District share is £314,368 against future year's budget. The potential net cost is shown at line 18 in appendix 4. The Government has allowed this deficit to be funded over 3 years and the Government will also fund 75% of the loss incurred reducing the overall District share of the loss to be spread in relation to council tax to £78,592. We are working through the guidance as to how the spreading and funding will work. Surpluses or deficits arise due to a number of factors including variations to previous years assumptions in relation to the number of new houses built, the banding of these properties, the number claiming council tax support, collection rates, discounts, bad debts and provisions in relation thereto.

7. GROUPS CONSULTED

- 7.1** County, Fire and Police and the public are consulted about any changes to the council tax support scheme. 22 December 2020 marks the start of the six weeks publication period which includes Overview and Scrutiny meetings on 12 January and 9 February 2021. Parishes and town councils will also be advised of these financial proposals with meetings on 17 December 2020 and 21 January 2021.
- 7.2** A budget survey is planned which will be put on the website and publicised to encourage feedback. In particular it will be brought to the attention of businesses, the residents' panel and Teignbridge relationship groups. Responses will be reported to members for consideration with the final budget proposals by Executive on 11 February 2021 and by Council on 22 February 2021.

8. TIME-SCALE

The financial plan covers the years 2020/21 to 2023/24. Final consideration of the budget by Council is due on 22 February 2021. At that time the council tax resolution is also approved which covers the total council tax including County, Fire, Police and towns & parishes.

9. LEGAL / JUSTIFICATION

The Executive is required under the budget and policy framework procedure rules in the constitution (section 7 (a) and 7 (b)) to agree and recommend a budget to Council each year.

10. DATE OF IMPLEMENTATION (CONFIRMATION OF DECISION SUBJECT TO CALL-IN)

Call in does not apply as the final budget recommendations will be considered for approval by Council on 22 February 2021.

APPENDIX

Budget timetable 2020/21

	September	October	November	December	January	February	March
Government (Chancellor) Autumn Spending Round Statement		cancelled					
Provisional local government settlement				17th			
Town/parish initial budget/precept meeting				17th			
Executive papers sent out - initial budget proposals				22nd			
Start of formal six weeks consultation period				22nd			
Budget survey emailed to businesses				22nd			
Executive 10am - agree initial financial plan proposals including council tax base					5th		
Overview & Scrutiny 10am - consider Executive's financial plan					12th		
Council - approve council tax support and council tax base					14th		
Town/parish follow up budget/precept meeting					21st		
Final settlement expected					31st		
Deadline for business rates retention estimate to government, county and fire					31st		
Police and Crime Panel consider precept and approve					29th		
Overview & Scrutiny 10am - consider Executive's final financial proposals						9th	
Executive 10am - agree final financial plan proposals, including budget monitoring						11th	
County Cabinet 10.30am budget meeting						12th	
Devon County Council 2.15pm - set county precept and council tax						18th	
Fire Authority - set fire precept and council tax						19th	
Council meeting 10am - consider financial proposals and council tax resolution						22nd	
Reserve county budget meeting 10am if required						23rd	
Close council tax accounts and start bills print unless delayed if council tax not set						24th	
Reserve Council budget meeting if required						24th	

Appendix 1

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Section 1

Council Tax Base adjustment for Council Tax Support (CTS) and estimated growth						
	Estimated 21/22 Band D Number	20/21 Council Tax £	Estimated Income £	Estimated Collection Rate %	Estimated Net Income £	Estimated 21/22 Base
Full band D at November 2020	54,662.1	2,000.95	109,376,130			
less CTS at November 2020	<u>-5,010.8</u>	2,000.95	<u>-10,026,360</u>			
Starting point based on November 2020	49,651.3		99,349,770			
Anticipated growth at 0%	0.0	2,000.95	0			
Total (rounded)	49,651.3	2,000.95	99,349,770	97.5%	96,865,990	48,410

Section 2

2021/22 Expected Council Tax (CT) Income at Current Council Tax Levels compared with 2020/21				
Preceptor	Estimated CT Base Number	20/21 Council Tax £	Expected income £	
2021/22 expected income (rounded)				
Towns and parishes	48,410	76.44	3,700,460	
District	48,410	175.17	8,479,980	
County	48,410	1,439.46	69,684,260	
Fire	48,410	88.24	4,271,700	
Police	48,410	221.64	10,729,590	
Total (rounded) shows a 2.6% decrease in expected income		2,000.95	96,865,990	
2020/21 expected income (rounded)				
Towns and parishes	49,714	76.44	3,800,338	
District	49,714	175.17	8,708,401	
County	49,714	1,439.46	71,561,314	
Fire	49,714	88.24	4,386,763	
Police	49,714	221.64	11,018,611	
Total (rounded)		2,000.95	99,475,430	

To show the extra Council Tax in 2021/22 that would be collected for varying increases by percentage and value.

Teignbridge Band D Council Tax 2020/21 (excluding parish precepts) **£175.17**
 Approved Council Tax Base 2021/22 (at 97.5% collection rate) **[a] 48,410**

Varying increases in Council Tax for 2021/22			Total Band D Council Tax 2021/22	Increase in Council Tax income for 2021/22	[b] Total Council Tax income 2021/22
%	Per Year £	Per Week £	Per Year £	Per Year £	Per Year £
0.00	0.00	0.00	175.17	0	8,479,980
				No council tax freeze grant	<u>0</u>
				Total income	8,479,980
0.30	0.51	0.01	175.68	24,690	8,504,670
0.57	1.00	0.02	176.17	48,410	8,528,390
1.00	1.75	0.03	176.92	84,720	8,564,700
1.14	2.00	0.04	177.17	96,820	8,576,800
1.48	2.60	0.05	177.77	125,870	8,605,850
1.71	3.00	0.06	178.17	145,230	8,625,210
1.99	3.49	0.07	178.66	168,950	8,648,930
2.28	4.00	0.08	179.17	193,640	8,673,620
2.85	5.00	0.10	180.17	242,050	8,722,030

Note:

- [a]** Council Tax Base of 48,410 for 2021/22 approved by Council on 14 January 2021
- [b]** Total Council Tax income is calculated by multiplying the Band D Council Tax by the recommended Council Tax Base of 48,410
- [c]** No council tax freeze grant. Referendum limit proposed by government as higher of 2% or above £5 for Band D.

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Revenue Budget Summary

Appendix 4

Revenue Budget	2020-21 Budget £	2020-21 Latest £	2021-22 Forecast £	2022-23 Forecast £	2023-24 Forecast £
EXPENDITURE					
1 Employees	21,090,490	20,460,050	20,951,510	21,306,990	21,662,710
2 Property	4,655,960	4,620,120	4,919,380	4,992,330	5,079,470
3 Services & supplies	5,300,780	5,974,200	8,639,090	6,857,590	6,396,410
4 Grant payments	27,038,450	31,233,090	25,175,750	24,175,750	23,175,750
5 Transport	801,970	703,180	756,430	764,580	773,140
6 Leasing & capital charges	1,517,130	1,539,770	1,660,430	1,989,960	2,096,560
7 Contributions to capital	567,010	53,000	0	0	0
8 Total expenditure	60,971,790	64,583,410	62,102,590	60,087,200	59,184,040
INCOME					
9 Sales	-764,600	-377,910	-381,450	-389,080	-396,860
10 Fees & charges	-10,297,790	-6,486,800	-10,501,050	-10,816,080	-11,140,560
11 Grants - income	-27,176,480	-35,887,310	-26,507,320	-24,434,320	-23,434,320
12 Property income	-3,282,330	-2,372,260	-3,350,260	-3,822,620	-4,262,090
13 Other income & recharges	-2,961,550	-4,396,580	-2,727,380	-2,781,930	-2,837,570
14 Transfer from (-) / to earmarked reserves	-354,890	921,290	-3,340,170	-2,635,630	0
15 Total income	-44,837,640	-48,599,570	-46,807,630	-44,879,660	-42,071,400
16 Total net service cost	16,134,150	15,983,840	15,294,960	15,207,540	17,112,640
Funding					
17 Council tax	-8,708,400	-8,708,400	-8,722,030	-9,008,890	-9,344,650
18 Council tax/community charge surplus(-) / deficit	-62,360	-62,360	26,200	26,200	26,200
19 Revenue support grant	0	0	0	0	0
20 Rates baseline funding	-3,393,800	-3,393,800	-3,393,800	-3,501,000	-3,571,000
21 Estimated rates retention and pooling gain	-1,677,200	-1,527,200	-1,339,070	-50,000	-100,000
22 New homes bonus	-2,243,880	-2,243,880	-1,484,520	-727,860	0
23 Alternative housing funding	0	0	0	-800,000	-1,500,000
24 Other grants	-48,200	-48,200	-381,740	0	0
25 Budget gap (-) to be found	0	0	0	-1,145,990	-2,623,190
26 Total funding	-16,133,840	-15,983,840	-15,294,960	-15,207,540	-17,112,640
27 -Surplus/shortfall	310	0	0	0	0
28 General reserves at end of year	1,980,199	1,986,659	1,986,659	1,986,659	1,986,659
29 General reserves as % of net revenue budget	12.3%	12.4%	13.0%	14.1%	13.7%

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Draft Proposed Fees and Charges

Appendix 5

Income 2021/22

Service	Actual 2019/20 £	Probable 2020/21 £	Proposed 2021/22 £	Dept total 2021/22 £ Department	
Building Control	- 971,894	- 874,750	- 917,000	- 917,000	Building Control
Land Charges	- 176,159	- 195,000	- 204,000		
Planning	- 1,216,600	- 642,800	- 889,300		
Planning Admin	- 10,202	- 250	- 2,100		
Street Naming	- 5,889	- 8,220	- 8,220	- 1,103,620	Development Management
Livestock Market	- 5,748	- 4,990	- 8,390		
Old Forde house	- 18,318	- 5,000	- 16,040		
Retail Market	- 169,154	- 55,990	- 180,450	- 204,880	Economy & Assets
Electoral Registration	- 2,560	- 1,730	- 2,160	- 2,160	Electoral Services
Dog Control	- 3,003	- 1,250	- 1,590		
Health & Food Safety	- 7,022	- 1,620	- 8,540		
Health Licence Fees	- 22,232	- 16,640	- 26,930		
Litter Clearance	- 3,680	- 4,100	- 4,700		
Nuisance Parking	-	-	- 50		
Private Water Supply Sampling	- 425	- 2,140	- 2,230	- 44,040	Environmental Health
Amenity & Conservation Sites	- 3,178	- 600	- 1,860		
Cemetery Fees	- 131,808	- 145,750	- 151,200		
Shaldon Golf	- 59,139	- 38,190	- 63,120		
Sports Pitches	- 10,641	- 13,140	- 14,110	- 230,290	Green Spaces & Active Leisure
Housing	- 2,420	- 2,660	- 5,210	- 5,210	Housing
Legal Fees	- 21,953	- 22,030	- 30,000	- 30,000	Legal
Broadmeadow Sports Centre	- 79,560	- 19,590	- 101,820		
Dawlish Leisure Centre	- 205,380	- 58,020	- 234,740		
Leisure Childcare	- 94,648	- 140	- 110,610		
Leisure Memberships	- 1,431,778	- 467,220	- 1,526,860		
Newton Abbot Leisure Centre	- 414,307	- 100,230	- 491,710		
Outdoor Pools	- 39,530	-	- 43,410	- 2,509,150	Leisure
Gambling Act 2005	- 27,359	- 19,750	- 25,080		
Hackney Carriage	- 63,038	- 53,140	- 61,280		
Licensing Act 2003	- 130,781	- 106,540	- 128,320	- 214,680	Licensing
Car Parks	- 3,606,822	- 2,450,600	- 3,975,230	- 3,975,230	Parking
Beach huts	- 9,389	- 810	- 8,550		
Boat Storage	- 8,741	- 11,120	- 10,930		
Leisure Events	-	-	- 70	- 19,550	Resorts
Council Tax	- 168,204	- 80,800	- 199,000	- 199,000	Revenue & Benefits
Local Development Framework	- 9,863	- 50	- 10,050	- 10,050	Spatial Planning
Abandoned Vehicles	- 3,628	- 7,110	-		
Commercial Waste / Household Refuse	- 961,837	- 1,082,930	- 1,027,720		
Composting	- 1,498	- 80	-		
Toilets for Disabled	- 168	- 30	- 220		
Vehicle Workshop	- 9,415	- 7,910	- 8,250	- 1,036,190	Waste, Recycling & Cleansing
Grand Totals	- 10,107,972	- 6,486,800	- 10,501,050	- 10,501,050	

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**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2020-21 TO 2023-24**

						32,632	26,463	41,169	30,351	11,461	
Code /bid no.	Asset/Service Area		Description	Bid/ Complete?	C/f ?	ORIGINAL	LATEST	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
						2020-21	2020-21	2021-22	2022-23	2023-24	
						£'000	£'000	£'000	£'000	£'000	
							(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	
KG1	Bakers Park		Bakers Park development (S106)		V	402	718				8. Out and about and active
KL1	Broadband		Contribution to Superfast Broadband subject to procurement arrangements (RS) (2022/23) subject to satisfactory assurances of funds being spent within Teignbridge area.						250		6. Investing in prosperity
Provision	Broadmeadow Sports Centre		Provision for Broadmeadow Sports Centre Improvement Plan (S106/BC).	*		1,765		1,675			8. Out and about and active
KY3	Broadmeadow Sports Centre		Hot water boiler replacement (RS)		C		20				8. Out and about and active
Provision	Car parks		Replacement of pay on foot with pay and display machines	*			70				3. Going to town
KM6	Car parks		Machines for new sites and replacement machines where required.				34				3. Going to town
KJ8	Chudleigh		Pump track				76				8. Out and about and active
Provision	Churchyards		Provision for Churchyards (CR)	*	V		43				4. Great places to live & work
KY5	Climate Change		Carbon reduction projects (CR)		V	132	232				10. Zero heroes
Provision	Climate Change		Provision for heating and fabric improvements at Forde House (PB)	*		340	-	815			10. Zero heroes
Provision	Climate Change		Provision for Solar PV (PB)	*				75			10. Zero heroes
Provision	Climate Change		Provision for Carbon Action Plan (PB)	*				310	1,200	1,200	10. Zero heroes
KY7	Climate Change		Leisure Site Measures (GG)					3,000			10. Zero heroes
KR3	Coastal Monitoring		SW Regional Coastal Monitoring Programme. (GG,EC)		V	724	1,532	1,126	1,998	1,880	9. Strong communities
KR5	Coastal Monitoring		Coastal asset review: project management support (GG)		V		77				9. Strong communities
KR6	Coastal Monitoring		Coastal asset review (GG)		V		210				9. Strong communities
KG8	Cycle paths		Teign Estuary Trail (CIL)			100	100				7. Moving up a gear
Provision	Cycle paths		Provision for Other cycling (CIL)	*		280		280	170	250	7. Moving up a gear
Provision	Cycle paths		Dawlish/Teignmouth Cycle Schemes (CIL)	*		65		205	200		7. Moving up a gear

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						BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
						2020-21	2020-21	2021-22	2022-23	2023-24	
						£'000	£'000	£'000	£'000	£'000	
						(Inc Fees)					
Provision	Cycle paths		Heart of Teignbridge Cycle Provision (CIL) *			90		90			7. Moving up a gear
KX7	Dawlish		Dawlish link road and bridge (GG)		V	-	3,344	1,433			7. Moving up a gear
Provision	Dawlish Leisure Centre		Provision for Dawlish Leisure Centre Improvement Plan (S106,BC).		*	-	-	1,321			8. Out and about and active
KB6	Dawlish Warren		Dawlish Warren Boardwalk (S106)			107	107				4. Great places to live & work
-	Energy Company		Energy Company (CIL)			177	-				9. Strong communities
-	Heart of Teignbridge: Employment		Provision for Heart of Teignbridge Employment Sites (BC: Prudential Borrowing)			425					6. Investing in prosperity
Provision	Heart of Teignbridge: Employment		Provision for employment site infrastructure (BC: Prudential Borrowing) *			2,000		2,000			6. Investing in prosperity
KL2	Heart of Teignbridge: Employment		Newton Abbot employment land feasibility (BC: Prudential Borrowing)		V		17				6. Investing in prosperity
KX8	Heart of Teignbridge		A382 Improvements (CIL) (£5.1 m by 2022-23)				1,000	1,500	2,600		7. Moving up a gear
KW2	Heart of Teignbridge		Houghton Barton Link Rd (Prudential temporary internal Borrowing)				810	440			7. Moving up a gear
KW8	Heart of Teignbridge		Houghton Barton land (EC)		V		146				4. Great places to live & work
JW/JV	Housing		Discretionary - Disrepair Loans & Grants (CR)			24	24	24	50	50	1. A roof over our heads
JW/JV	Housing		Better Care-funded grants re: Housing loans and grants policy, including Disabled Facilities (GG)		V	1,030	1,562	1,000	1,000	1,000	1. A roof over our heads
JV7	Housing		Warm Homes Fund (Park Homes) (GG)		V	234	43	383			1. A roof over our heads
JV8	Housing		Warm Homes Fund (Category 1 Gas and Category 2 Air Source Heat Pumps) (GG)			1,655	166	1,490			1. A roof over our heads
JY7	Housing		Broadhempston Community Land Trust (CR,RS)		C		5				1. A roof over our heads
JY3	Housing		Exception site Starcross (CR)			65		65			1. A roof over our heads
JY3	Housing		Additional Social Housing in Newton Abbot (East St) (CR, RS,GG, BC: Prudential Borrowing,S106)		V	890	909				1. A roof over our heads
JY3	Housing		Additional Social Housing in Newton Abbot (Drake Road) (CR,RS,GG,BC: Prudential Borrowing,S106)		V	509	517				1. A roof over our heads
JY3	Housing		Longstone Cross Ashburton (CR)		V		100				1. A roof over our heads

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						BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
						2020-21	2020-21	2021-22	2022-23	2023-24	
						£'000	£'000	£'000	£'000	£'000	
							(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	
JY3	Housing	Aller Road Kingsteignton					20				1. A roof over our heads
JY8	Housing	Shared Equity Scheme (S106)				667	668				1. A roof over our heads
Provision	Housing	Provision for Shared Equity Scheme (CR)	*			158	158				1. A roof over our heads
JY3	Housing	Affordable Housing unallocated (CR)				200	-				1. A roof over our heads
JY5	Housing	Additional plots Haldon (S106,CR)	C	V			4				1. A roof over our heads
Provision	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106)	*					2,197	2,197	2,197	1. A roof over our heads
Provision	Habitat Regulations	Provision for Habitat Regulations infrastructure measures (CIL)	*			179	179	70	88	88	4. Great places to live & work
KV3	IT - provision for Mobile Working	 Mobile Working (CR)	C	V		84	86				10. Vital, Viable Council
KV4	IT - Customer Services	Customer Portal (CR)					32	34	6		10. Vital, Viable Council
KV6	IT 17-18 Strata projects	Grounds, Street, Public Realm (CR)		V			16				10. Vital, Viable Council
KV6	IT 17-18 Strata projects	Environmental Health: Idox (CR)		V			13				10. Vital, Viable Council
KV7	IT - Planning	Planning system improvements (CR)					18	18			10. Vital, Viable Council
KV8	IT - Capital contribution	Ongoing contributions towards Strata (CR)				41	41	41	41	41	10. Vital, Viable Council
Provision	IT - Capital contribution	SAN replacement	*					137			10. Vital, Viable Council
Provision	IT - Capital contribution	Data Centre Relocation	*					27			10. Vital, Viable Council
Provision	IT - Capital contribution	NCSC Zero Trust	*					41			10. Vital, Viable Council
KX6	IT - Legal Services	Legal Case Management (CR)		V			11				10. Vital, Viable Council
KV1	IT - Finance	Adelante upgrade (CR)	C				16				10. Vital, Viable Council
Provision	IT - Finance	Provision for Finance Convergence (CR)	*			100	-	167	100		10. Vital, Viable Council
KV6	IT - Finance/HR	Winnix replacement (CR)				13	13				10. Vital, Viable Council
Provision	IT - Property and Assets	Provision for Street Cleansing, Grounds Maintenance and Asset Management (CR)	*			103					10. Vital, Viable Council
Provision	IT - Property and Assets	SaM improvements	*					25			10. Vital, Viable Council
KV5	IT - Corporate: Strata Business Plan 2020-21	Windows 10/ infrastructure resilience measures (CR)					47				10. Vital, Viable Council
KV2	IT - Revenue & Benefits	Civica upgrade (CR)					41				10. Vital, Viable Council
KB3	Kingskerswell	Purchase of land for open space (S106)					17				4. Great places to live & work
KG2	Leisure	Playing Pitch Improvement Plan (S106)					23				8. Out and about and active
KX9	Marsh Barton	 Marsh Barton Station (CIL)				1,300	1,300				7. Moving up a gear

**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2020-21 TO 2023-24**

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Code /bid no.	Asset/Service Area	Description	Bid/ Complete?	C/f ?	ORIGINAL	LATEST	LATEST	LATEST	LATEST	Council Strategy	
						BUDGET	BUDGET	BUDGET	BUDGET		
						2020-21	2020-21	2021-22	2022-23	2023-24	
						£'000	£'000	£'000	£'000	£'000	
						(Inc Fees)					
KG4	Newton Abbot	3G artificial playing pitch, Coach Road, Newton Abbot (CR)		V		120				8. Out and about and active	
Provision	Newton Abbot Leisure Centre	Provision for Newton Abbot Leisure Centre Improvement Plan (S106;CR)	*				350			8. Out and about and active	
KF5	Newton Abbot Leisure Centre	Newton Abbot Leisure Centre Gym Equipment (CR,S106)		V	56	96	40	40	40	8. Out and about and active	
Provision	Newton Abbot Town Centre Regeneration	Provision for Newton Abbot Town Centre Improvements (GG)	*		400		400			3. Going to town	
KX1	Newton Abbot Town Centre Regeneration	Halcyon Rd (BC:Prudential Borrowing)		V	3,381	585	3,000	3,000		3. Going to town	
KL9	Newton Abbot Town Centre Regeneration	Cattle Market Enabling Works (CR)		V			200			3. Going to town	
KL7	Newton Abbot Town Centre Regeneration	Bradley Lane Enabling Works (CR)		V		32				3. Going to town	
KW9	Newton Abbot Town Centre Regeneration	Cinema (CR)		V		18				3. Going to town	
KX2	Newton Abbot Town Centre Regeneration	Sherborne House: town centre regeneration/Social Housing (BC: Prudential Borrowing)		V	2,282	309	2,400			3. Going to town	
Provision	Newton Abbot Town Centre	 Provision for Future High Street Fund projects (GG, CIL, EC, BC: Prudential Borrowing)	*		4,087	6,207	6,646	6,930	27	3. Going to town	
KW5	Open Spaces	Girt bunting land (S106)			250	154	146	146	146	4. Great places to live & work	
Provision	Play area equipment/refurb	Provision for Dawlish play space flagship provision (S106)	*		75	75				8. Out and about and active	
Provision	Play area equipment/refurb	Provision for Powderham Newton Abbot play space equipment (S106)	*		30		30			8. Out and about and active	
Provision	Play area equipment/refurb	Provision for Newton Abbot Play Area (S106)	*		74	74				8. Out and about and active	
KJ2	Play area equipment/refurb	Ogwell Play Area (S106)		C		33				8. Out and about and active	
KJ4	Play area equipment/refurb	Decoy refurb (S106/CIL)			300	300				8. Out and about and active	
Provision	Play area equipment/refurb	Provision for Den, Teignmouth play area overhaul (S106/CIL)	*				200			8. Out and about and active	
KJ3	Play area equipment/refurb	Higher Woodway, Teignmouth play area refurb (S106)			30	30				8. Out and about and active	
Provision	Play area equipment/refurb	Provision for Meadow Centre Teignmouth play area major refurb (S106)	*				30			8. Out and about and active	
Provision	Play area equipment/refurb	Provision for Palace Meadow, Chudleigh play space overhaul (S106)	*		15		15			8. Out and about and active	
KJ6	Play area equipment/refurb	Furlong Close, Buckfastleigh (CR)			28	28				8. Out and about and active	
Provision	Play area equipment/refurb	Provision for Teignbridge-funded play area refurb/equipment (CR)	*		86	-	86			8. Out and about and active	
KB1	SANGS/Open Spaces	SANGS land purchase (GG)		V			611			4. Great places to live & work	
KB1	SANGS/Open Spaces	SANGS instatement (GG)		V		68	95		405	4. Great places to live & work	

**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2020-21 TO 2023-24**

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						BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
						2020-21	2020-21	2021-22	2022-23	2023-24	
						£'000	£'000	£'000	£'000	£'000	
							(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	
KB1	SANGS/Open Spaces		SANGS endowment (GG)					1,602		1,073	4. Great places to live & work
KB7	SANGS/Open Spaces		SANGS endowment (CIL,S106,Habitat Regulations planning obligations)				1,315				4. Great places to live & work
Provision	South West Exeter		Provision for South West Exeter Transport (2024-29) (CIL) *								7. Moving up a gear
KW6	South West Exeter		SW Exeter Education (CIL)						1,000	1,950	4. Great places to live & work
KY1	South West Exeter		District Heating (CIL) £2 million loan payment anticipated in 2025. *			3,000	50				9. Strong communities
Provision	Sport & Leisure		Provision for Sports Provision (CIL) *			664					8. Out and about and active
-	Sport & Leisure		Provision for Outdoor sport facility to serve Newton Abbot area (S106) *			230	-				8. Out and about and active
Provision	Teignbridge		Provision for Education (CIL) *					350	650	1,000	4. Great places to live & work
-	Teignmouth Lido		Provision for Teignmouth Lido boiler replacement (CR)			100		-			8. Out and about and active
KX3	Teignmouth Town Centre		Teignmouth Town Centre Regeneration (includes feasibility budget) (BC: Prudential Borrowing)		V	3,531	2,200	4,784			6. Investing in prosperity
Provision	Teignmouth		Provision for Teignmouth open space (S106) *					50			4. Great places to live & work
KR1	Teignmouth		Beach Management Plan (GG)		V		77	38			9. Strong communities
KR2	Teignmouth		Eastcliff flood remediation feasibility (CR)				3				9. Strong communities
Provision	Waste Management		Provision for Bulking Station - replace telehandlers 2024-29 (RS) *			50	-				2. Clean scene
Provision	Waste Management		Provision for Bulking Station - replace Sortline (CR) *						175		2. Clean scene
Provision	Waste Management		Provision for Waste vehicles (PB) *						200		2. Clean scene
Provision	Waste Management		Provision for Waste vehicles (PB) *							8,200	2. Clean scene
Provision	Waste Management		Provision for replacement card baler (2026) (CR) *								2. Clean scene
KS0	Waste Management		Purchase of Wheeled Bins (CR;RS)			104	124	107	110	114	2. Clean scene
						32,632	26,463	41,169	30,351	11,461	

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CAPITAL PROGRAMME 2020-21 TO 2023-24**

Code /bid no.	Asset/Service Area	Description	Bid/ Complete?	C/f ?	32,632	26,463	41,169	30,351	11,461	Council Strategy
					ORIGINAL	LATEST	LATEST	LATEST	LATEST	
					BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
					2020-21	2020-21	2021-22	2022-23	2023-24	
£'000	£'000	£'000	£'000	£'000						
					(Inc Fees)					
FUNDING GENERAL										
Revenue contributions to reserve towards future expenditure					(44)					
Revenue contributions applied to existing expenditure					(252)					
		Capital Receipts Unapplied - Brought forward			(3,290)	(3,519)	(2,871)	(1,267)	(836)	
		Capital Receipts - Anticipated			(1,700)	(362)	-	-	-	
		Budgeted Revenue Contribution plus additional for specific schemes			(271)	(53)	-	-	-	
		Use of Revenue Contributions Reserve			(26)	-	-	(250)	-	
		Government Grants			(2,507)	(9,490)	(12,828)	(6,600)	(3,358)	
		S106			(1,413)	(1,683)	(758)	(186)	(146)	
		Other External Contributions			(803)	(892)	-	(180)	(24)	
		Community Infrastructure Levy			(6,115)	(3,216)	(2,740)	(4,750)	(3,291)	
		Internal Borrowing			(235)	-	-	-	-	
		Capital Receipts Unapplied - Carried forward			3,776	2,871	1,267	836	641	
		Business cases: Prudential borrowing			(13,614)	(5,646)	(17,580)	(14,707)	(1,200)	
HOUSING										
		Capital Receipts Unapplied - Brought forward			(2,235)	(2,324)	(1,772)	(1,431)	(1,700)	
		Capital Receipts - Anticipated			(50)	(50)	(50)	(50)	(50)	
		Capital Receipts - Right to Buy			(700)	(450)	(600)	(600)	-	
		Better Care Funding and other government grants.			(3,374)	(2,500)	(2,752)	(1,330)	(1,330)	
		S106			(667)	(671)	-	-	-	
		Other External Contributions			-	-	-	-	-	
		Internal or Prudential Borrowing			(801)	(203)	(1,916)	(1,536)	(1,536)	
		Budgeted Revenue Contribution plus additional for specific schemes.			-	-	-	-	-	
		Use of Revenue Contributions Reserve			(34)	(47)	-	-	-	
		Capital Receipts Unapplied - Carried forward			1,427	1,772	1,431	1,700	1,369	
TOTAL FUNDING					(32,632)	(26,463)	(41,169)	(30,351)	(11,461)	

TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2020-21 TO 2023-24

Code /bid no.	Asset/Service Area	Description	Bid/ Complete?	C/f ?	32,632	26,463	41,169	30,351	11,461	Council Strategy
					ORIGINAL	LATEST	LATEST	LATEST	LATEST	
					BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
					2020-21	2020-21	2021-22	2022-23	2023-24	
£'000	£'000	£'000	£'000	£'000						
					(Inc Fees)					
Programme Funding										
Budgeted and additional Revenue Contribution					(271)	(53)	-	-	-	
Revenue Contributions earmarked reserve.					(60)	(47)	-	(250)	-	
Capital Receipts					(2,772)	(2,062)	(2,595)	(812)	(576)	
Section 106					(2,080)	(2,354)	(758)	(186)	(146)	
Other External Contribution					(803)	(892)	-	(180)	(24)	
Grant					(5,881)	(11,990)	(15,580)	(7,930)	(4,688)	
Community Infrastructure Levy					(6,115)	(3,216)	(2,740)	(4,750)	(3,291)	
Internal borrowing					(235)	-	-	-	-	
Business cases: Prudential borrowing					(14,415)	(5,849)	(19,496)	(16,243)	(2,736)	
Total					(32,632)	(26,463)	(41,169)	(30,351)	(11,461)	
Balance of capital receipts					(5,203)	(4,647)	(2,699)	(2,536)	(2,009)	

Key:

EC - External Contributions
GG - Government Grant
CR - Capital Receipt
RS - Revenue Savings
BC - Business Case
C - project complete. Where this relates to payment of a contribution, indicates contribution has been paid.
* - Provisional scheme, pending full approval



Climate Change project

Bold

Denotes a change in the programme

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**TEIGNBRIDGE DISTRICT COUNCIL
OVERVIEW & SCRUTINY COMMITTEE
12 JANUARY 2021**

Report Title	Notice of Motion BAME
Purpose of Report	To update O&S on progress to take forward the Notice of Motion agreed by Full Council on 28 July 2020 and propose actions to Executive to implement it.
Recommendation(s)	<p>The Committee RECOMMENDS to Executive that the following actions are agreed by Executive and then Full Council</p> <p>Motion Nos (2) and (4)</p> <p>[The Council to] Work with Devon County Council (DCC) to explore the prospect of making changes to the curriculum to include BAME experiences, contributions, and the FACTs of History, throughout the year. Lobby Government to invest and resource changes to the curriculum across the UK through the support of organisations such as The Black Curriculum and via associated campaigns.</p> <p>Proposal</p> <p>The Leader of the Council write to the Secretary of State for Education urging him to:</p> <ul style="list-style-type: none"> • Review the primary school, GCSE and A Level national curriculum with a view to ensuring that the historical record of the British Empire is treated in a way which fully takes account of slavery, the actions and views of historical figures and other oppressive experiences of BAME people, many of whose descendants are now part of our community. • Show compassion and understanding by starting a national debate led by the BAME community, which

	<p>seeks to define racism, the impacts of it in today's society - and demonstrate how we can all help people of colour feel fully included and welcomed in the UK (this could be part of the current government review).</p> <ul style="list-style-type: none"> • Identify a Cabinet minister champion for the BAME community. <p>Motion No (3) [The Council to] Explore the possibility of an education transformation project in conjunction with schools that creates a suite of curriculum resources specific to Teignbridge's History.</p> <p>Proposal Councillors to promote the pilot educational project being undertaken in partnership with Teignmouth Community School by raising awareness of the project through their formal and informal networks and encouraging other schools in the District to utilise the curriculum resources developed through the project and/or undertake similar projects in local schools.</p> <p>Motion No (6) [The Council to] In partnership with DCC, [to] conduct a review of street names and monuments within Teignbridge to assess where information plaques relevant to uncovering the history of Imperialism and links to slavery can be put in place as soon as possible.</p> <p>Proposal Recommend that the Council encourages local historic societies to identify street names of particular historic</p>
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	<p>significance and develop signage to explain the history behind the street's name.</p> <p>Review the street naming and numbering procedure to reflect the recent LGA advice note relating to requests from the public to change the public realm.</p>
Financial Implications	<p>No financial implications (see section 2.3)</p> <p>Martin Flitcroft Chief Finance Officer & Head of Corporate Services Email: Martin.Flitcroft@teignbridge.gov.uk</p>
Legal Implications	<p>No direct legal implications arise from the recommendations in this report. Solicitor to the Council Email: Karen.Trickey@teignbridge.gov.uk</p>
Risk Assessment	None
Environmental/ Climate Change Implications	None
Report Author	<p>Cllr Sarah Parker Khan Email: sarah.parker-khan@teignbridge.gov.uk</p>
Portfolio Holder	Cllr Martin Wrigley, Executive Member for Communities
Appendices	None
Background Papers	None

1. PURPOSE

1.1 On 28 July 2020, following a Notice of Motion put forward by Councillor Jeffries, Full Council unanimously resolved that:-

- 1) There was a review of Teignbridge District Council's Human Resources and Equalities practices and the inclusion of regular training for members and officers, to ensure the needs of underrepresented groups are met through addressing poverty and encouraging economic and social mobility:-
- 2) [The Council to] Work with Devon County Council (DCC) to explore the prospect of making changes the curriculum to include BAME experiences, contributions, and the FACTs of History, throughout the year:-

- 3) [The Council to] Explore the possibility of an education transformation project in conjunction with schools that creates a suite of curriculum resources specific to Teignbridge's History:-
- 4) [The Council to] Lobby Government to invest and resource changes to the curriculum across the UK through the support of organisations such as The Black Curriculum and via associated campaigns:-
- 5) An advisory board [to be] put in place linked to the Equality Impact Assessment for the Covid -19 recovery plan, to connect the experiences of BAME individuals within the community with the aim of driving forward positive change:-
- 6) .[The Council to] In partnership with DCC, [to] conduct a review of street names and monuments within Teignbridge to assess where information plaques relevant to uncovering the history of Imperialism and links to slavery can be put in place as soon as possible: [and]
- 7) [The Council to] Encourage Teignbridge organisations to contribute to diversity and social mobility through revising the Cllr Community Fund grants criteria to include (but not exclusively); *projects that contribute to addressing inequalities and raising educational attainment within underrepresented groups.*

1.2 It was agreed by Full Council that the issues raised by the Notice of Motion should be referred to Audit Scrutiny Committee, Overview and Scrutiny Committee and Executive before coming back to Full Council. Audit Scrutiny Committee created a spotlight review group comprising of the Chair of Audit Scrutiny, Cllr Jeffries, Cllr L Petherick, Cllr Malone and Cllr Thorne to consider points 1, 5 and 7. This group was chaired by Cllr Morgan.

1.3 Overview and Scrutiny Committees 1 and 2 agreed to create a joint spotlight review group with representatives from both Committees comprising of Cllr Jenks, Cllr Nutley, Cllr Parker Khan, Cllr Petherick, Cllr Jeffries, Cllrs Nuttall and Cllr Cox to consider points 2, 3, 4 and 6. This group was chaired by Cllr Parker Khan.

2. REPORT DETAIL

2.1 The Audit Scrutiny Committee will consider their recommendations to Executive at their meeting on the 7th January 2021.

2.2 The O&S spotlight Review Group proposes that the following recommendations are made to Executive with regards to the following points raised in the Notice of Motion:-

Motion Nos (2) and (4)

[The Council to] Work with Devon County Council (DCC) to explore the prospect of making changes to the curriculum to include BAME experiences, contributions, and the FACTs of History, throughout the year. Lobby Government to invest and resource changes to the curriculum across the UK through the support of organisations such as The Black Curriculum and via associated campaigns.

Proposal

The Leader of the Council write to the Secretary of State for Education urging him to:

- Review the primary school, GCSE and A Level national curriculum with a view to ensuring that the historical record of the British Empire is treated in a way which fully takes account of slavery, the actions and views of historical figures and other oppressive experiences of BAME people, many of whose descendants are now part of our community.
- Show compassion and understanding by starting a national debate led by the BAME community, which seeks to define racism, the impacts of it in today's society - and demonstrate how we can all help people of colour feel fully included and welcomed in the UK (this could be part of the current government review).
- Identify a Cabinet minister champion for the BAME community.

Motion No (3)

[The Council to] Explore the possibility of an education transformation project in conjunction with schools that creates a suite of curriculum resources specific to Teignbridge's History.

Proposal

Councillors to promote the pilot educational project being undertaken in partnership with Teignmouth Community School by raising awareness of the project through their formal and informal networks and encouraging other schools in the District to utilise the curriculum resources developed through the project and/or undertake similar projects in local schools.

Motion No (6)

[The Council to] In partnership with DCC, [to] conduct a review of street names and monuments within Teignbridge to assess where information plaques relevant to uncovering the history of Imperialism and links to slavery can be put in place as soon as possible.

Proposal

Recommend that the Council encourages local historic societies to identify street names of particular historic significance and develop signage to explain the history behind the street's name.

Review the street naming and numbering procedure to reflect the recent LGA advice note relating to requests from the public to change the public realm .

2.3 Financial

There are no budgetary implications at this time

2.4 Legal

The proposals outlined in this report ensure the Council is complying with its obligations under the Public Sector Equality duty and the Equalities Act

2.5 Risks

None

2.6 Environmental/Climate Change Impact

None

3. CONCLUSION

Following the Notice of Motion Overview & Scrutiny Groups 1 and 2 have worked collectively to develop actions to address each of the points put forward. It is recommended these actions are now put forward to Executive, with the recommendations from Audit Scrutiny Committee, and Full Council for endorsement.

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